

# 2006-07 Brownfield Site Assessment Grant

# **Round 8 Application Instructions**

PUB-RR-678

August 2006

This document includes the instructions for completing an application for the Brownfields Site Assessment Grant (SAG) program. Applicants should refer to this document when completing the SAG application, "Form 4400-217".

# Site Assessment Grant Program Basics

The Brownfield Site Assessment Grant (SAG) is a Department of Natural Resources (DNR) program that helps local governments evaluate environmental contamination by conducting initial assessment activities and investigations of known or suspected environmentally contaminated properties.

#### Eligible Applicants

Cities, villages, towns, counties, tribes, redevelopment authorities, community development authorities, or housing authorities are eligible to complete an application for a grant.

# Eligible Activities

This money can fund Phase I Environmental Site Assessments, Phase II Environmental Site Assessments, Site Investigations, Demolition, Asbestos Removal associated with Demolition, Removal of Abandoned Containers, and Removal of Underground (UST) or Above-ground Storage Tanks (ASTs). Grants however may not be used to pay for any site investigation costs if the site or facility would qualify for funding under the Petroleum Environmental Cleanup Fund (PECFA).

# **Round 8 - Specifics**

- \$1.7 million is available.
- Large and small applications are both due on **November 1, 2006**.
- Forty percent of the total funds available will be allocated for large grants (\$30,001 to \$100,000) and 60% of the funds will be allocated for small grants (\$2,000 to \$30,000).
- The Brownfields Site Assessment Grant Application Form (Form 4400-217) is revised and improved for this round. <u>Do not use forms or instructions from past rounds</u>. <u>Use Round 8</u> documents only





• Section 292.75, Wis. Stats., and chapter NR 168, Wis. Adm. Code, establish the SAG program requirements. Copies of the statute and the regulation are available from the legislature's website: <a href="www.legis.state.wi.us/nav/wislaw.htm">www.legis.state.wi.us/nav/wislaw.htm</a>

# **Site Eligibility**:

- There are two important eligibility criteria that every site must meet in order to be considered for a grant. If the application fails to demonstrate that these criteria have been met, the application will be considered ineligible and a grant will not be awarded:
  - 1. The DNR can award a SAG grant only if the person or company who caused the environmental contamination that is the basis for the grant application is unknown, unable to be located, or financially unable to pay for the eligible grant activities. This criterion is described in more detail on pages 9-12; and
  - 2. SAGs can only be used at one or more contiguous industrial or commercial facilities or sites with common or multiple ownership that are abandoned, idle, or underused, the expansion or redevelopment of which is adversely affected by actual or perceived environmental contamination.
- "Environmental contamination" means that a hazardous substance has been discharged into the air, land, or water of the state. An example of environmental contamination is petroleum-contaminated soil from a leaking underground storage tank. Typically, lead-based paint or asbestos inside a building would <u>not</u> be considered environmental contamination. As a result, properties with only these conditions and no other environmental contamination would not be eligible for grants.
- If there is not confirmed environmental contamination at the site, the applicant must provide information that there is a reasonable basis to conclude that there is perceived environmental contamination.
- If there is confirmed or perceived environmental contamination, the applicant must demonstrate that the contamination is significant enough to impact the property use and redevelopment.
- An applicant can submit both a large and a small grant application for the same site or facility. However, only one grant per site or facility can be awarded in any one grant round.
- Contiguous properties with multiple owners may be submitted as a single grant application.

# Why is the scoring process important?

- If sufficient funds are available, the Department will fund all complete, eligible applications without scoring them. If not, the Department will score the complete, eligible applications and award grants beginning with those with the highest score, for small and large categories.
- If two or more applications receive the same score, applications requesting the smaller grant amount will be funded first.

**Matching Funds** - A grantee must contribute a match of at least 20% of the grant amount. For example, a grant award of \$20,000 would require a minimum local match of \$4,000. The local match can be provided in the form of cash, in-kind services, or a combination of both. Please note that forgiveness of delinquent real estate taxes can count as match only if the taxes are forgiven during the grant period. Matching funds can be provided by any local government, not just the applicant.

**Site Access** – Applicants must obtain legal and physical access to the site or facility within 60 days of the grant award date. This access must be sufficient to enable <u>all eligible activities</u> to be conducted during the one-year grant period.

Are You Planning to Conduct Demolition or Asbestos Abatement as Part of Your SAG? See new information on page 8 for useful advice.

# **Contacts**

Contact the following DNR staff if you have questions about specific sites.

NORTHERN REGION John Sager (715) 623-4190 ext 3125 john.sager@dnr.state.wi.us

SOUTH CENTRAL REGION Linda Hanefeld (608) 275-3310 linda.hanefeld@dnr.state.wi.us

WEST CENTRAL REGION Loren Brumberg (715) 839-3770 loren.brumberg@dnr.state.wi.us NORTHEAST REGION Annette Weissbach (920) 662-5165 annette.weissbach@dnr.state.wi.us

SOUTHEAST REGION Margaret Brunette (414) 263-8557 margaret.brunette@dnr.state.wi.us

- If you have general questions about the Site Assessment Grant Program, please contact Michael Prager (608-261-4927 or michael.prager@dnr.state.wi.us) or Dan Kolberg (608-267-7500 or dan.kolberg@dnr.state.wi.us).
- Additional copies of this and other fact sheets, application forms, regulations, statutes and
  other relevant publications can be obtained on the Remediation and Redevelopment web site
  at: <a href="http://dnr.wi.gov/org/aw/rr">http://dnr.wi.gov/org/aw/rr</a>

# **Application Scoring System**

Chapter NR 168, Wis. Adm. Code, describes the scoring system used to rank grant applications. This scoring system is described in the table below. The left-hand column provides a reference to where (section and question numbers) the scoring criteria are located on the application form. A maximum possible score is 149 points.

Question	Criteria	Points
	Local government has title to site or facility (20 points) or local government has initiated formal acquisition process (10 points)	10 or 20
3	The site or facility is currently tax delinquent or was tax delinquent at the time it was acquired by a local governmental unit or other party	5
8	Site or facility is vacant or abandoned at the time the application is submitted.	10
10	Site or facility is located within 500 feet of a school, park or residence	15
11	Site or facility is located within a source water protection area or within 600 feet of private well	15
12	Site or facility will be used by the general public and owned by a local governmental unit or non profit organization	5
13	The eligible site or facility has contamination or hazards either of which is readily accessible to the public; or there is a hazard or contamination at the site or facility and the applicant has taken action to limit access to the hazard or contamination	15
Section 6: 1	Past Costs – Five points shall be awarded if \$2,000 or more in past costs were incurred. In addition, one point shall be awarded for every \$3,000 in past costs up to 10 points. For example, if there was \$30,000 in past costs, then the application would earn the maximum 15 points (5 + 10). See definition of past costs on pages 16-18.	5 for over \$2000 in past costs + 1 for each \$3,000 in past costs. (Max 15 points total)
3	Excess Match – Points awarded for additional pledged matching funds beyond minimum 20%.	1 point for each additional 4% (20 points max)
4	Bonus Points – One time bonus points for large and small applications.	29
	Total	149

# General Application Submittal Instructions

- A separate application must be submitted for each grant request.
- Separate large & small applications can be submitted for each site.
- Local governments may apply for and receive more than one grant award for the same site in different grant rounds. One local government can also submit grant applications for and receive grants for more than one site during the application round. However, one local government cannot receive more than 15% of the total funds.
- If an applicant is applying for a single grant to cover activities at multiple, contiguous properties, you will need to:
  - Attach one cover letter to the application that explains that this is a single grant request for activities at multiple, contiguous properties. List the multiple properties that the application packet covers.
  - In section 2, question 2, indicate that this is a request for multiple properties. Write in the number of properties included in the application.
  - Complete pages 1, 4, 5 and 6 of the application form <u>only once</u> for the entire grant request.
  - Fill out pages 2 and 3 of the form <u>for each separate</u> property in the multi-site application. (For example, if there are 3 properties, fill out pages 2 and 3 three separate times.) Include necessary attachments to address each separate property.
  - The attachments should describe the conditions for each individual property separately in order for the Department to determine if each property is eligible and qualifies for points.
- Two copies of the complete application must be submitted, including all necessary information and attachments, in order to be processed. Incomplete applications will not be processed. Exception: the signed resolution adopted by the governing body of the applicant does not need to be submitted with the application, but it must be submitted no later than 30 days after the application deadline. If DNR does not receive a resolution postmarked on or before 12/01/06, the application will be considered incomplete.

# • APPLICATION DUE DATE: November 1, 2006

Applications must be postmarked and mailed by this date to the Department of Natural Resources. Send the original application and one additional copy to the address below.

BF SAG MANAGER – RR/3 DNR BUREAU FOR REMEDIATION & REDEVELOPMENT PO BOX 7921 MADISON WI 53707-7921

• Applicants must include a resolution that commits the local government to completing the grant activities. If a resolution does not meet required criteria, the application may be deemed incomplete and a grant may not be awarded to that project. See page 20 for a list of

the requirements for the resolution. An application can be considered complete if the authorizing resolution is submitted to the DNR no later than 30 days after the application due date. Resolutions must be postmarked and mailed to the same address by <u>December 1, 2006</u>.

# **Notice to Local Governments**

A local governmental unit (LGU) should understand that the act of applying for or accepting a Brownfield Site Assessment Grant award does not create an environmental responsibility or liability for the LGU at the property under state law. A local government with questions about environmental liability should contact its local DNR contact, identified below, for assistance.

# **Detailed Application Instructions**

Please follow these instructions to fill out the 2006-07, Round 8, Site Assessment Grant Application (Form 4400-217). Instructions are organized by the Application Page #, Section #, and Question #.

**Note:** An individual grant request that includes multiple, contiguous properties must complete pages 1, 4, 5 and 6 only one time for the entire grant request. A separate copy of <u>pages 2 and 3</u> <u>must be completed for each individual property</u> as well as any needed attachments for each property. Each property included in the multi-site grant request will be evaluated individually to determine eligibility and points. Please contact the regional DNR staff if you have questions about how to complete an application that includes multiple contiguous properties.

# **Application Page 1**

#### **Grant Request**

• Check the box at the top of the page to indicate whether the application is for a large grant or a small grant, based on the amount of funding that is requested.

# **Section 1: Applicant Information**

- *Applicant* refers to the local governmental unit, tribe or redevelopment authorities created under s. 66.1333, Wis. Stats., and housing and community development authorities created under s. 66.1335, Wis. Stats. This same entity is that which will pay for and receive reimbursement for the eligible activities described in the grant application. This should not be the project name.
- An *authorized representative* is the person who must sign all grant-related documents for the applicant, including the application, the grant contract and all payment requests. Please note that the authorized representative must be a public official or public employee of the applicant; it <u>cannot</u> be an environmental consultant, or other private party.

- The *contact person* is the person that handles the daily activities associated with the grant, and is available during regular working hours. He/she may be the same person as the authorized representative.
- A *consulting firm or contractor* is the company hired to provide the project's technical services. If more than one will be used, include that information on an attached sheet, along with the grant activities that they will perform. Check the box on the application form if additional names are attached.

# **Section 2: General Project Information**

#### Question 1

Provide a unique name for this project. Each application should have a distinct project name. The project name may be different than the name of the site or facility.

For example, the project name may be Acme Riverfront Redevelopment Site or ABC
 Office Park whereas the site or facility name may be the former XYZ Foundry, Inc. This is especially important for applications that include multiple, contiguous properties.

# Question 2

- Generally, a property is a single parcel of land with the entire legal description found on one tax deed. Provide the number of properties to be included in the project.
- Reminder: separate copies of pages 2 and 3 of the application must be submitted for each property included in the grant request. Failure to do so will result in the application being deemed incomplete. One tax parcel may not be sub-divided into multiple, smaller parcels for purposes of submitting multiple grant applications.

# Question 3 (Attachment 1)

- Attachment 1 should include a description of the grant activities that will be conducted and the activities what will count towards the required matching funds. Also describe the goals of the project and plans for the future use of the property (if known).
- This attachment should indicate if the applicant plans for the site or facility to be owned by a local government or non-profit organization and used by the general public in the future.
- Activities eligible for reimbursement from this grant program include (refer to the table on page 21 for more detailed information on what activities are eligible):
  - Activities associated with conducting, documenting or completing a Phase I Environmental Site Assessment, a Phase II Environmental Site Assessment or a site investigation in accordance with ch. NR 716, Wis. Adm. Code.
  - An applicant will not be awarded a grant to pay for any site investigation costs if the sites or facilities would qualify for funding under the Petroleum Environmental Cleanup Fund (PECFA). PECFA eligible sites can obtain SAG funding for other eligible activities including tank removals or Phase II environmental site assessments.

- > Demolition of any structures, buildings or other existing improvements.
- Asbestos abatement activities that are a necessary part of demolition activities.
- ➤ The removal, proper disposal and treatment of abandoned containers, including the removal, testing and disposal of the contents.
- The removal and proper disposal or treatment of underground (USTs) or aboveground (ASTs) petroleum product or hazardous substance storage tanks, including the contents of the systems and the containers. This may also include soil that is excavated as a necessary part of removing the tank(s).

# **Projects that Include Demolition or Asbestos Abatement**

For applications that request funds for demolition and/or asbestos abatement, carefully planning for your project can save time, money and resources. Consider the following issues when preparing a grant application:

- Work must be conducted in compliance with all applicable state laws including DNR Air and Waste Management regulations. Hiring a contractor who is not familiar with these regulations can result in costly delays and problems.
- Seek proposals from several qualified contractors; services and prices can vary significantly from one company to another. Talk to other communities that have hired companies for similar projects about their experiences.
- Contractors should plan to document the work conducted (e.g. Where were the materials disposed?, How and where were utilities sealed and removed?, etc.) Detailed documentation is important for expenses to be approved for SAG reimbursement and is also useful for future development and construction plans.
- In the past, some SAG project's demolition and asbestos costs turned out to be significantly higher than originally anticipated. Give careful consideration to your budget in your grant application so you do not receive a grant and then discover that you have insufficient funds to cover the total project costs.
- Consider opportunities to recycle and reuse materials from the old buildings. This can result in lower project costs and can help limit disposal of materials in a landfill.
- Helpful resources including summaries of regulatory requirements, staff contacts, and more information about demolition and asbestos abatement can be found on this DNR webpage: dnr.wi.gov/org/aw/rr/rbrownfields/asbestos.htm

# Question 4

In addition to checking each activity that will be conducted using the grant and matching funds, estimate the <u>number</u> of containers or tanks that will be removed. Also include the <u>number</u> of buildings, structures or site improvements (such as hydraulic lifts, old foundations, piping systems, large equipment or machinery, etc.) that will be removed or demolished using the grant or matching funds.

#### Question 5 (Attachment 2)

Attachment 2 must include recent (e.g. less than 6 months old), <u>dated</u> and labeled photos of the property/properties that show the conditions of structures and other improvements. If there is contamination or hazards that are accessible to the public (see Section 5, Question 13), applicants may wish to include photos of hazardous conditions and the public access to the property or actions taken to limit access. If appropriate, include photos that help illustrate that the property

is contaminated. Describe each photo's view with the cardinal directions, i.e. N, S, W, E, and provide any other helpful directions for reference purposes.

# **Application Page 2**

**NOTE - For multiple, contiguous property applications**, fill out pages 2 & 3 of the application for each separate property. Include individual attachments for each as necessary. If the application is for more than one property, indicate on the top of this page the number of the property that this page is related to and how many properties are included in the grant request, for example, parcel #2 of 3.

# **Section 3: General Site or Facility Information**

The information in this section describes the location, size, suspected or known potential sources of environmental contamination, and land uses in the past and present. This information is used to determine that the property meets the definition of an "eligible site or facility."

- Please provide the <u>number</u> of the State Assembly District for the location of the site or facility, rather than the name of the representative of the district. To find the number you can either:
  - (1) Call the Wisconsin Legislative Hotline at 1-800-362-9472, or 1-800-228-2115 for the hearing impaired; or
  - (2) Access the "Who Are My Legislators?" page on the State of Wisconsin web site at: <a href="http://www.legis.state.wi.us/waml">http://www.legis.state.wi.us/waml</a>
- Provide the Wisconsin Department of Administration (DOA) official 2005 population
   estimate of the population of the town, village or city where the site is located. If the County
   is the applicant, the population of the city, town or village where the site or facility is located
   should be provided. The January 1, 2005 population estimates can be obtained from the
   DOA website: <a href="http://www.doa.state.wi.us/demographics">http://www.doa.state.wi.us/demographics</a> look under "population and
   housing estimates".
- Select all of the known or suspected sources of environmental contamination and past uses of the property that apply. Indicate with a "K" or "S" next to each item whether the information on the sources of contamination and past uses is based on clear **known** ("K") information or whether you are unsure but **suspect** ("S") these exist.

# Section 4: Site or Facility Information – Contamination and Its Causer

- The DNR can award a grant only if the person or company who caused the environmental contamination that is the basis for the grant application is unknown, unable to be located, or financially unable to pay for the grant activities.
- The DNR cannot award a grant to an applicant who caused the environmental contamination at the site or facility.

The applicant shall verify, in writing, that these eligibility criteria have been met. The DNR expects applicants to collect and provide to the department reasonably ascertainable information to determine whether the person or company who caused the environmental contamination is known, can be located, or is able to pay. *The applicant must explain the efforts they made to obtain this information, and document the factors and information they relied on to draw their conclusions*. Information about the types of environmental contamination at the site, and historic records of ownership, operation and land use are useful when answering questions in this section. This explanation and documentation should be included as **Attachment 3.** 

- If there is not sufficient information included with this application, the DNR may determine that application to be incomplete, and therefore, ineligible.
- If there is an operating business at the property, the applicant must provide sufficient information to conclude that the operating business did not cause the environmental contamination, or provide sufficient financial information to support the conclusion that the business is unable to pay for the grant activities. Generally, the DNR assumes an operating business has the ability to pay for the necessary environmental activities, unless compelling information is submitted to demonstrate otherwise.
- Please Note: In most cases, properties that were used as **public schools** would <u>not</u> be eligible for a grant if the environmental contamination resulted from the school's operations since the school district would likely be financially able to pay for the cost of the eligible activities and because schools are typically not considered commercial or industrial properties.
- For multiple property applications, address each property separately.

#### Questions 1 and 2

Indicate any environmental assessment, investigation and remedial work previously conducted on the site or facility. Summarize the results of any previous environmental sampling.

# Question 2c (Attachment 3)

- Applicants should explain why contamination at the property is adversely impacting expansion or redevelopment of the property.
- A property with no known or suspected environmental contamination is not eligible for a Site Assessment Grant. Applicants must include a detailed explanation why they believe there may be environmental contamination at a property in order to be eligible for a grant.
- Without additional information, it is generally insufficient to claim that a property has an
  unknown history, possible industrial uses, or that there are properties with known
  contamination sources near the site or facility that is the subject of the grant request. More
  detailed information must be provided.

• If no sampling data is available, please explain in Attachment 3 why environmental contamination is suspected. This would include a description of possible sources of contamination or their potential impact to the air, soil, or water. Please list historic uses of the property, provide photographs, or submit other information to substantiate this conclusion. The applicant may want to refer to "Known or Suspected Sources" and "Past Land Uses" on Section 3 on page 2 of the application to help answer this question.

# Question 3

If the local governmental unit applying for a grant caused the environmental contamination that is the basis for the grant request, they would not be eligible for a grant. General examples of situations when a local government would **not** be eligible include:

- the local government owned, operated, or contributed to a waste disposal site or facility, such as a landfill; or
- municipal properties or facilities where a local governmental unit caused the
  environmental contamination by the general operations of local government, such as
  maintenance garages, leaking underground storage tanks, routine or one-time spills,
  discharges from salt storage, etc.

# Questions 4 - 6 **IMPORTANT!**

- In general, if there is a known financially viable company that caused some of the contamination on the property, the application will not be eligible (regardless of whether the contamination is confirmed or perceived).
- The applicant must provide sufficient information in Attachment 3 to demonstrate that the person who caused the actual and/or perceived environmental contamination that is the basis for the grant request is unknown, cannot be located or is financially unable to pay for the cost of eligible activities. This information needs to be submitted separately for each parcel in a multiple proeprty submission. If the information provided regarding the person or company who caused the environmental contamination is deemed insufficient by the DNR, the DNR may determine the application to be ineligible. If you have questions about this please contact the department (see contact information on page 3).

# Question 4 (Attachment 3)

- If the applicant knows who may have caused the environmental contamination, indicate the name of the party or parties and explain how you concluded that they caused the contamination. If the contamination is perceived, identify the party(ies) you believe caused the contamination.
- If the applicant does not know who may have caused the environmental contamination, provide an explanation of what efforts were made to identify the party who caused the contamination. For example, please document if the applicant checked the registration of underground tanks, had a conversation with owner's of businesses that operated at the site, searched for former owners at the register of deeds office, etc. If there are multiple parties who may have caused the contamination, please explain that in the attachment.

# **Application Pages 2 & 3**

#### Question 5 (Attachment 3)

If the applicant concludes that the person or company is known but unable to be located, describe the efforts made to locate the causer. Include documentation such as: return of a certified letter marked "undeliverable" that notes last known address, the results of a query on the existence of a corporation from the Department of Financial Institutions web page (www.wdfi.org), notes from a phone conversation, or other documentation.

# Question 6 (Attachment 3)

- If a company is suspected of causing the environmental contamination, a reasonable effort should be made to determine if the business is still in operation or able to pay. One way to discover information about incorporated businesses is by querying the Corporate Registration Information System (CRIS) database kept by the Wisconsin Department of Financial Institutions at <a href="http://www.wdfi.org/corporations/crispix/">http://www.wdfi.org/corporations/crispix/</a>
- If the person or company who caused the environmental contamination is known, able to be located, but it is the applicant's conclusion that the responsible party is financially unable to pay, include documentation that supports this conclusion.
  - Examples of acceptable documentation include financial statements, credit check documentation, summary and number of a bankruptcy court case.
  - If the person who caused the environmental contamination is deceased, the estate may still be considered financially able to pay. Please summarize the situation and include whether the estate has been disbursed and a notation of the probate case number.
  - Cautionary Note: If the party who caused some or all the environmental contamination, or part of the contamination, is an existing operating business, the DNR's experience has shown that it is extremely difficult to demonstrate that the causer does not have the financial ability to pay for the necessary environmental activities. However, there may be exceptions to this general rule. It would be the applicant's responsibility to provide the DNR with sufficiently compelling information on why the currently operating business does not have the ability to pay.

# **Application Page 3**

**NOTE** – For multiple, contiguous property applications, fill out pages 2 & 3 of the application for each separate property, and pages 1,4,5 and 6 of the application once for the whole application.

#### **Section 5: Scoring Information - Part 1**

Each question in Section 5 and Section 6 lists the amount of points that can be earned for each scoring factor. The list of scoring factors with point values is included in the SAG program regulations, ch. NR 168, Wis. Adm. Code, and on page 4 of this instruction document.

#### Question 1

Check whether a local governmental unit or tribe, as defined in s. 292.75(1)(b), Wis. Stats., has title to the property. This entity can differ from the applicant.

#### Question 2

- Indicate how the local government or tribe acquired title to the site or facility.
- Please see the RR Program's Fact Sheets 7 and 8 (publications #RR-579 & #RR-627) for more information about local governments' responsibilities and liability protections at properties they acquire (available at: <a href="http://dnr.wi.gov/org/aw/rr">http://dnr.wi.gov/org/aw/rr</a>).

#### Question 3

Applications will get 5 points if the site or facility is or was "tax delinquent". For purposes of the SAG program, a site or facility is considered "tax delinquent" if it is located on a parcel of real property that is included in a tax certificate, issued pursuant to s. 74.57, Stats. The points will be awarded if the answers to questions "a", "b" or "c" are "Yes". Check with the county treasurer to determine the tax delinquent status of the property.

# Question 3a

If a local government owns the property, indicate whether the property was tax delinquent at the time it was acquired by the local government.

#### Question 3b

Check yes if the property is currently tax delinquent.

# Question 3c

If the property is not currently tax delinquent and is privately owned, the application may still be awarded points if the current owner acquired the property and the property was tax delinquent after November 1, 2001.

#### Question 3d - IMPORTANT!

If the property is or was tax delinquent, please provide the Tax Parcel Number(s) and the most recent Tax Certificate Number of the property where the site or facility is located. The County Treasurer's office should be able to provide this information. The DNR may use this information to confirm the answers to these questions. The tax certificate number must be provided to qualify for points. Points can not be awarded for this question without this information.

#### Question 4

If a local government does not currently own the property but has taken formal actions to acquire title, list the dates and formal actions the local governmental unit has taken. Examples of acceptable formal actions include a resolution adopted by the City Council to condemn the property, an offer to purchase, or public commencement of tax foreclosure proceedings. Talking about acquiring a property or initial discussions with a property owner do not constitute formal actions.

#### Question 5

Please Note: The applicant will need legal and physical access to the property and authority to conduct all eligible grant activities within 60 days from the notification that grant funds have been reserved. If the applicant has not obtained access by the application submittal date, the LGU should secure access as soon as possible. Applicants should only indicate that they have access if they have <u>both legal and physical</u> access and authority to conduct <u>all</u> activities for which the grant is requested.

#### Question 6

Provide the name of the current titleholder of the property.

# Question 7

Include a brief list of all current uses of the site at the time the application is submitted. For example, property is being leased for storage, municipal parking lot, currently operating as an auto repair business, etc.

#### Question 8

A site is generally considered vacant if it is not occupied or being used for any purpose. A site being used for parking or by a local government for storage would not be vacant for purposes of this grant program. If part of a site is vacant but part of the site is being used it would not be considered vacant. If a property was recently vacant but is occupied at the time the application is submitted, it would not qualify for these points. A property that is privately owned can be considered vacant, or abandoned.

#### Ouestion 9

Indicate the length of time that the site or facility has been vacant or abandoned.

#### Ouestion 10 (Attachment 4)

An application will qualify for these points if the site or facility is located within 500 feet of a school, residential property, or park (*NOTE: This distance is less than that of previous rounds of grants*). To qualify for these points, the map included as Attachment 4 must have a clear scale that indicates the proximity of the site or facility to these types of properties. This map should include a circle indicating the 500 foot radius from the site or facility and clearly label the schools, parks or residences within that circle.

#### Question 11

Applications will earn points if the property is located in an area where contamination has the potential to impact drinking water wells (which draw from groundwater aquifers). Applications qualify for 15 points if the site or facility is located in the area described in either question "a" or "b".

# Question 11a

Applicants do not need to provide any information to qualify for these points. This will be checked by DNR staff. Source water protection areas for every public well in Wisconsin have been identified and delineated by the DNR working in conjunction with other local, state and federal agencies. The sizes and shapes of these protection areas vary based on the system types

and the hydrogeologic conditions in the areas. More information about the public and private wells and the DNR's source water protection areas can be found on this webpage: <a href="http://dnr.wi.gov/org/water/dwg/">http://dnr.wi.gov/org/water/dwg/</a>

The DNR maintains a Geographic Information System (GIS) with information regarding Source Water Protection Areas around public wells in Wisconsin. DNR staff will check this data to see if the site or facility is located within one of the areas described in this question. Applicants have the option to check with DNR staff before you submit your application to see whether or not your site or facility is located within a Source Water Protection Area. If you want to have DNR staff check this criterion before you apply, please contact one of the following people in the DNR's Drinking and Groundwater program:

Primary Contact: Amy Ihlenfeldt amy.ihlenfeldt@dnr.state.wi.us (608) 266-2955

To assist the DNR staff in checking your site or facility, we recommend you provide the GIS coordinates for the site or facility. One of the easiest methods to obtain coordinates for a specific location is to use the DNR's GIS "WDNR WebView" which is available on the Internet: <a href="http://maps.dnr.state.wi.us/">http://maps.dnr.state.wi.us/</a> This interactive map allows you to find the coordinates for a specific location by:

- 1. zooming in on the location of the site or facility using the interactive map (a scale of at least 1:5000 works best);
- 2. click the white button that says "Identify";
- 3. then click the relevant location on the map again, and the coordinates will appear beside the map.

You can then write down these coordinates and provide them to the DNR Drinking and Groundwater staff listed above so that they can determine if your site or facility is located within a Source Water Protection Area. The determination regarding the earning of points for this criterion will be verified by DNR staff after the application is submitted.

#### Question 11b (**Attachment 4**)

Applicants need to check whether or not the site or facility is located within 600 feet of a private water supply well. Only wells used for potable purposes (drinking water) should be included. Wells used only for industrial operations, agriculture, watering gardens, etc. would not qualify. An area map at a scale that shows the locations of wells and the site or facility must be submitted as *Attachment 4* to earn the points.

# Question 12

- An applicant is eligible for these points if the site or facility:
  - will be owned by an LGU or nonprofit; and
  - will be used by the general public.
- Include an explanation of how the site/facility will be used or redeveloped in **Attachment 1.**

# **Application Pages 3 & 4**

# Question 13

This hazard criterion requires a two-part finding. Sufficient explanation and evidence (e.g. photographs, sampling data, etc.) of both are needed for the points to be awarded. A written explanation or evidence of this finding must be provided in **Attachment 5**.

- a) **Hazards** Information must be included to support the statement(s) that environmental contamination, a public health hazard, or both are present.
  - Include a summary of the environmental sampling and its results. If the applicant is relying on visual evidence of environmental contamination, please include information to substantiate that finding.
  - Examples of hazards include unsound structures, presence of abandoned containers with hazardous substances, or other situations supported by dated photos or an acceptable explanation.
- b) Accessibility The hazard or environmental contamination must be either:
  - readily accessible to the public (i.e. free or open to the public); or
  - present at the site and the local government took actions to limit public access to the hazardous conditions or the environmental contamination. Typical actions may include putting up a fence or locking and boarding up a building. If the local government has taken action to *remove* the hazardous condition or contamination (demolished a dangerous building, removed drums, etc.) that would not qualify for these points, because the hazard would no longer be present.
- If appropriate, an explanation of how the environmental contamination is *accessible to the public* should be included. For example, contaminated soil under a parking lot or groundwater contamination that *may* impact private wells would NOT be accessible to the public.
- In many cases, "a picture is worth a thousand words." Recent, dated photographs that show the applicable condition or feature of the site are highly recommended. Provide current photographs to show the condition of the structures and improvements on the site and whether the site is readily accessible or secured to prevent entry. Photos should be included in **Attachment 2**, and referenced in **Attachment 5**. **Each property of a multi-property application may need its own photos**.

# **Application Page 4**

Please Note: If this application is for multiple contiguous properties, the information provided for the match, past costs and budget on this page should apply to all properties that are included in the grant application.

# **Section 6: Scoring Information - Part 2**

# Questions 1 and 2 (**Attachment 6**)

• Past expenses for work at the site or facility will earn points if incurred by any local governmental unit after January 1, 1990 and they meet the definition of eligible costs. Please

- refer to the list of expenditure categories on the bottom of the Past Cost Worksheet for costs or in-kind services that would be eligible to be claimed as "past expenses"
- Points will not be awarded for costs that will be or were reimbursed by a local, state or
  federal grant program or funding programs such as the Agricultural Chemical Cleanup
  Program (ACCP), PECFA, or the Dry Cleaner Environmental Response program. Also,
  points will not be awarded for costs pledged as matching funds for a Site Assessment Grant
  awarded in a prior cycle or paid for by non-governmental units.
- Five points will be awarded if more than \$2000 in costs have been incurred; in addition, 1 point will be awarded for every \$3000 of expenses that were paid, up to 10 points. For example, if \$15,000 in eligible past costs were incurred, the application would receive a total of 10 points; 5 for the \$2000 and then 1 for each \$3,000 for 5 additional points (15,000 divided by 3,000 = 5). Points are only awarded for each full \$3,000 in costs that are incurred; amounts are not rounded up and fractional points are not awarded. A total of \$30,000 in past costs will earn the maximum 15 points.
- The total amount of past costs listed under Question 1 should be the same as the total past costs on the bottom of the Past Costs Worksheet in Section 7.
- Past costs can not be used as matching costs because matching costs must be incurred during the grant period.
- In order to receive points for past activities at the site, each eligible cost must be listed in the Past Cost Worksheet in Section 7 and supported by an itemized invoice marked "paid" or other acceptable documentation. One copy of paid invoices for all past expenses should be included as **Attachment 6**
- For in-kind costs, provide adequate documentation detail to justify staff time, equipment use, expenses and other costs. The applicant must indicate the hourly pay rates and hours for each employee labor class, and the unit rates and hours of use for all equipment expenses.

#### Question 3

- Match that is pledged in excess of the required 20.00% will be awarded 1 point for each additional 4.00% of match. Applicants should be aware that if a grant is awarded, the applicant will be required to provide any excess match that is pledged in the application for all reimbursement claims.
- A match of 100 percent will earn the maximum available 20 points. Reporting additional match over 100 percent is not necessary, and will not be considered.
- For multiple contiguous parcels, use the percent match for the total project, not for each individual parcel.

#### Question 4

Please see application for instructions.

#### **Section 7: Past Cost Worksheet**

• In order to assist the applicant and the DNR to determine the amount of past costs that can be counted towards an application score, applicants must provide an itemized list of invoices or other documents provided to verify past costs incurred. Each invoice or other cost document provided in Attachment 6 should be listed on this table.

# **Application Pages 4 & 5**

- To qualify for points, past costs must meet be for grant-eligible activities count as past costs. Other activities eligible as match (acquisition costs, cancellation of delinquent taxes, maintenance and security, and remediation) no longer count as past costs for scoring.
- The total amount of past costs listed on this table should be indicated in Section 6, Question 1.
- For each invoice, the applicant should indicate which of the 8 eligible expenditure categories
  applies to the expenses (include all categories that apply). Additional pages may be
  submitted if necessary.

The amount in the cost column "Amount to Count as Past Cost for this SAG", may be less than the total invoice cost if some costs are not eligible, were reimbursed by another grant, etc.

# **Application Page 5**

# **Section 8: Proposed Budget**

- Do not include any <u>past expenses</u> on this Proposed Budget table. Information about past costs should be listed under Section 6, Question 1 and Section 7 of the application.
- Matching costs must occur during the grant period the 12-month period after both the applicant and the DNR have signed the grant agreement.
- Matching costs cannot be incurred by an individual or company. They must be incurred by a local government.
- If tax cancellation occurs (after the grant is signed) during the grant period, the amount of taxes canceled can be used as a matching cost. The total value of taxes canceled by a local governmental unit is applied on the date the tax cancellation is completed, regardless of how many years the property has been delinquent. For example, if a property has been tax delinquent for 10 years, but the tax cancellation occurs during the grant period, the tax amount for the 10 years of delinquency can be claimed as match.

# Proposed Budget Table

- This table records the breakdown of project costs by activity and identifies whether a cost is counted toward the **Grant Request** in Column A or the **Match** in Column B.
- Lines 1 8: The activities listed are eligible for reimbursement or can be used as match.
- <u>Line 9</u>: The **Total Grant Request** is the sum of costs listed in Column A (Grant Request), lines 1 through 8. This is the total amount of money you are requesting from the DNR. For a small grant, the total sum of Column A must be more than \$2,000 but no more than \$30,000; for a large grant the sum total must be between \$30,001 and \$100,000.

# **Application Pages 5 & 6**

- <u>Line 14</u>: In Column B (Match), list those costs or the value of in-kind services that the applicant will be conducting during the one-year grant period, if the grant is awarded. Add the costs in lines 1-8 and 10-13 of Column B to determine the **Total Match**.
- <u>Line 15</u>: The **Pledged Grant Match Percentage** is derived by dividing the **Total Match** (Column B, line 14) by the **Total Grant Request** (Column A, line 9). This percentage must be at least 20%. For example, the minimum 20% required match for a \$25,000 grant would be \$5,000. At each reimbursement request, the applicant will be responsible for the same percentage match as listed on line 15 of the table. This figure is also recorded in Question 3 in Section 6 of the application. A match of 100 percent will earn the maximum available 20 points. *Reporting additional match over 100 percent is not necessary, and will not be considered.*

# **Application Page 5 & 6**

#### **Section 9: Additional Information**

# Question 2

- You cannot receive a grant to pay for costs that have been or will be reimbursed by a local, state or federal grant program or funding programs such as the Agricultural Chemical Cleanup Program (ACCP), PECFA, or the Dry Cleaner Environmental Response program. Also, the matching funds required for this grant must be paid by the applicant or another local governmental unit and cannot be paid for or reimbursed by a grant or other funding program. Also, costs cannot qualify for points for past costs if those costs have been or will be reimbursed by another grant program.
- Indicate on this table any other grant or funding programs (Commerce Brownfields Grants, EPA Revolving Loan Fund, PECFA, ACCP, etc.) for which someone has applied for this site. Indicate the name of the program ("type of funds") and under purpose indicate what activities that funding source was intended to fund.

# Question 3

An applicant will not be awarded a grant to pay for any site investigation costs if the sites or facilities would qualify for funding under the Petroleum Environmental Cleanup Fund (PECFA). PECFA eligible sites can obtain SAG funding for other eligible activities including tank removals or Phase II environmental site assessments.

# Question 4

All applicants are required to provide a map with their application as Attachment 4 that indicates the location of their site or facility. The map should be at a close enough scale to indicate the site in relation to local roads, and other pertinent features.

# Question 5 (Attachment 7)

- The final, approved resolution may be included with the application, but must be postmarked no later than 30 days after the application due date, which is December 1, 2006.
- The resolution must:
  - authorize the applicant to submit a Round 7 application and specifically refer to the proposed Brownfields Site Assessment Grant property;
  - designates an authorized representative to act on behalf of the applicant (the representative should be referred to by title as well as name and should be an elected official, an officer or an employee of the applicant);
  - commit the applicant to complete the activities listed in the application and maintain appropriate records;
  - grant the Department of Natural Resources access to the site or facility and grant records;
  - be adopted by the current governing body of the local governmental unit that submitted the application; and
  - be <u>signed</u> by the appropriate person who can sign a resolution for the local government who submitted the application (clerk, president of board, town chairperson, mayor, etc.).
- If the resolution does not meet <u>all</u> these criteria it may be deemed inadequate and the application will not be eligible for funding. A sample resolution is included as page 22 of this application packet.

#### **Section 10: Certification**

By signing this section of the form, the authorized representative certifies that:

- (1) a reasonable effort has been made to obtain the information requested on the form; and
- (2) all answers and information given are true to the best of her or his knowledge.

## **Section 11: Summary of Attachments**

- The list of attachments is intended to help applicants organize a complete application and to expedite a review of the application.
- Attachments 1, 2, 3, 4 and 7 must be included for the application to be considered complete. Attachments 5 and 6 refer to scoring questions in Sections 5 and 6 of the application. They must be included if the applicant desires points for these questions.

The following chart lists costs that are eligible or ineligible for reimbursement and match.

This document may contain some information about certain state statutes and rules but does not necessarily include all of the details found in the statutes/rules. Readers should consult the actual language of the statutes/rules to answer specific questions.

The Wisconsin Department of Natural Resources provides equal opportunity in its employment, programs, services, and functions under an Affirmative Action Plan. If you have any questions, please write to Equal Opportunity Office, Department of Interior, Washington, D.C. 20240.

This publication is available in alternative format upon request. Please call 608-267-3543 for more information.

# Overview of SAG Grant Activities & Match Costs

GRANT ACTIVIT	IES & PAST COSTS	MATCH COSTS	
ELIGIBLE	INELIGIBLE	ELIGIBLE	INELIGIBLE
Abandoned Container Removal:  ✓ Drums ✓ Barrels ✓ their contents	Remedial Activities  ✓ Remedial Action Option Plan  ✓ Cleanup ✓ Pilot Test	All Activities That Would Otherwise Be Eligible for SAG Funding (see first column of chart)	Costs pledged as matching funds for a previous SAG award
Phase I & II Assessments, including Title Search*	Lead Survey	Property Acquisition	Other State or Federal Grant-Funded Activities
Site Investigation Costs **	Site Investigation Costs at PECFA-eligible sites **	Cancellation of Property Taxes	
Demolition of:  ✓ Structures;***  ✓ Buildings; or  ✓ Other Improvements	<ul> <li>Legal Fees</li> <li>Ordinary Operating         Expenses of the Local         Government     </li> </ul>	Remediation Activities	
Asbestos Abatement & Survey With Demolition	Asbestos Abatement or Survey Without Demolition	Site Maintenance & Security	
UST & AST Removal	Chs. NR 749 & 750, Permit and License Fees	Chs. NR 749 & 750 Review Fees	
Labor Costs of completing Eligible Activities	Site Security & Maintenance	Eligible costs incurred by another local governmental unit	
Lab Services	Capital Equipment		
Costs of Sampling, Handling, Disposal & Treatment of Materials Generated	Fines & Penalties	<b>KEY</b> * A Land Survey is eligible	if approved by DNR.
Services Performed By Employees of a Local Governmental Unit	Site costs incurred by a local governmental unit other than the applicant (can be used as past costs)	** SI costs are not eligible for PECFA eligible sites  *** Includes Fences, Hydraulic Lifts, And Other Improvements.	

# **Sample Resolution**

Resolution of (Applicant)
A RESOLUTION authorizing the submittal of a Round 8 state grant application for the property by the (Authorized Representative) and the subsequent
appropriation of ( <u>Applicant</u> ) funds for a Brownfield Site Assessment Grant.
WHEREAS, ( <u>Applicant</u> ) recognizes that the remediation and redevelopment of brownfields is an important part of protecting Wisconsin's resources; and
WHEREAS, in this action the [( <u>Applicant</u> ) (City Council, County Board, etc.)] has declared its intent to complete the Brownfield Site Assessment Grant activities described in the application if awarded funds; and
WHEREAS, the (Applicant) will maintain records documenting all expenditures made during the Brownfield Site Assessment Grant period; and
WHEREAS, the (Applicant) will allow employees from the Department of Natural Resources access to inspect the grant site or facility and grant records; and
WHEREAS, the (Applicant) will submit a final report to the Department which will accompany the final payment request.
IT IS, THEREFORE RESOLVED THAT:
The ( <u>Applicant</u> ) Board requests funds and assistance available from the Wisconsin Department of Natural Resources under the Brownfield Site Assessment Grant Program and will comply with state rules for the program; and
HEREBY AUTHORIZES the ( <u>Authorized Representative</u> ) to act on the behalf of the ( <u>Applicant</u> ) to: submit an application to the State of Wisconsin for financial aid for Brownfield Site Assessment Grant purposes, sign documents, and take necessary action to undertake, direct, and complete approved grant activities.
Adopted this day of, 2006
By a vote of: in favor, opposed, and abstain
BY: secretary/clerk of (Applicant)

